



COUNTY OF LOS ANGELES PROBATION DEPARTMENT

9150 EAST IMPERIAL HIGHWAY – DOWNEY, CALIFORNIA 90242
(562) 940-2501



JERRY E. POWERS
Chief Probation Office

May 11, 2012

TO: Supervisor Zev Yaroslavsky, Chairman
Supervisor Gloria Molina
Supervisor Mark Ridley-Thomas
Supervisor Don Knabe
Supervisor Michael D. Antonovich

FROM: Jerry E. Powers 
Chief Probation Officer

SUBJECT: **RELOCATION PLAN FOR CONSTRUCTION PHASE OF CAMP KILPATRICK
REPLACEMENT PROJECT**

On February 14, 2012, your Board approved a motion for the Camp Vernon Kilpatrick Replacement Project, accepting State grant funding, approving the proposed project site, establishing a Capital Project No. 77295, and approving the budget for the project. The Chief Probation Officer (Chief) was directed to report back within 90 days with a comprehensive relocation plan. This memorandum is to provide your Board with the Relocation Plan for the Camp Kilpatrick Replacement Project (Project).

Background

In July 2008, the Corrections Standards Authority (CSA) issued a Request for Proposals for eligible counties to obtain construction funding for local youthful offender rehabilitative facilities. This funding program, authorized by State legislation under Senate Bill (SB) 81, made \$35 million available competitively among 14 large California counties.

In January 2009, your Board authorized the Chief Executive Office (CEO) and the Probation Department (Probation) to submit a grant application to construct a full replacement of Camp David Gonzales to facilitate the provision of rehabilitative programming.

In December 2010, CSA notified the County of Los Angeles (County) that it was awarded a grant in the amount of \$28,728,000. On March 1, 2011, your Board directed Probation to accept the grant award and execute any necessary grant documents required by CSA; the CEO to identify one-time net County cost to meet the grant's local matching fund requirement; and the Mayor was authorized to sign the Site Assurance Resolution committing Camp David Gonzales as the proposed project site.

On February 14, 2012, the Board approved formal acceptance of the \$28,728,000 grant from the CSA; authorized Camp Vernon Kilpatrick as the proposed Project site in lieu of

Camp David Gonzales, subject to completion of appropriate environmental review; established Capital Project No. 77295 within Fiscal Year 2011-12 Capital Projects/Refurbishments Budget to design and construct a proposed replacement facility for Camp Vernon Kilpatrick; approved the Project budget in the amount of \$41,150,000; directed the Chief to report back in 90 days with a comprehensive relocation plan; directed the CEO to report back on the State's ability to meet its reimbursement obligations under the SB 81 grant upon completion of the design activities on the Project and obtain Board authorization to proceed with the Project construction activities; and for the CEO and Director of Public Works to provide quarterly reports to the Board on the status of the Project's progress, expenditures and revenue.

Relocation Options During Construction

Probation, CEO, Department of Mental Health (DMH), Department of Health Services (DHS), and Los Angeles County Office of Education (LACOE) worked jointly to identify potential options for relocation of Camp Kilpatrick operations during the construction phase of the Project and the impacts for each option. Four options were identified, and the estimated cost impact and benefits of each option were analyzed. There will be a one-time approximate cost of \$435,000 for a trailer to be stationed at Camp Miller for DMH staff. Currently, DMH staff share office space at Camp Kilpatrick. During construction and when the new camp is complete, DMH staff for Camp Miller will remain housed in the trailer.

The following provides a brief description of the four identified options. Total estimated impact to costs and staffing reflected below are for County Departments only (Probation, DMH and DHS). The additional staffing detailed under Option 1, 2, and 4 for DMH is needed to provide mental health services in accordance with Department of Justice mandates at an additional work site/location. The additional staffing detailed under 1, 2, and 4 for DHS addresses the need to provide services/coverage at an additional work site/location. LACOE will incur a one-time only cost of approximately \$14,000 which is not included in the below option impacts. The options below are in order of Probation's preference.

Option 1: Camp Holton – Maintain Fire Program with Probation Wards

Total Estimated Annual Cost and Staffing Impact During Construction Phase: \$886,000 cost increase, including seven (7.0) additional staff (Probation: no impact; DMH: \$881,000 and seven (7.0) staff; DHS \$5,000).

In September 2009, Probation temporarily vacated the Camp Holton facility to accommodate Fire's need for interim housing following the station fire that destroyed the Mt. Gleason Fire Camp. Under a Memorandum of Understanding (MOU) between Probation and Fire, Camp Holton continues to be utilized by Fire for a Fire Program for inmates from California Department Corrections (CDCR). This MOU expires in December 2012.

This option would relocate Camp Vernon Kilpatrick to Camp Holton while maintaining the Fire Department (Fire) crews, equipment, and fire suppression in the region. The Facility would be operated as a joint Probation/Fire facility utilizing the camp in its existing role as a fire camp using probation wards that are eighteen (18) years old, with a High School Diploma or General Education Degree to be trained to participate in fire suppression services. Camp Holton is the optimal relocation option with regard to minimizing any potential disruption to caregiver engagement and staffing logistics. Camp Holton is located in Sylmar, which is physically closer

than Camp Kilpatrick for most families and is a more accessible location for families to visit detained youth.

Under this option, Fire and Probation crews will be utilized throughout the year to assist the County with brush and fire road management and other special needs, will allow Fire crews and equipment to remain stationed at Camp Holton, will provide an opportunity for youth to receive vocational/work experience, and will provide a valued service to Los Angeles County.

While DMH will require 7.0 additional staff during the relocation, DHS will require no additional staffing. Additionally, 60 percent of Probation staff currently assigned to Camp Kilpatrick will be relocated to Camp Holton and will provide Probation supervision of the new Fire Program, with the remaining 40 percent of staff being redistributed throughout the Probation camp system. This option will require California Department of Corrections and Rehabilitation (CDCR) to relocate all inmates in the current Fire Program and will result in the suspension of the current Camp Kilpatrick sports program.

Option 2: Relocate Camp Kilpatrick to Camp Holton and maintain the current sports program

Total Estimated Annual Cost and Staffing Impact During Construction Phase: \$886,000 cost increase, including seven (7.0) additional staff (Probation: no impact; DMH: \$881,000 and seven (7.0) staff; DHS \$5,000). Additional one time costs of \$91,000 for purchase and installation of kitchen equipment.

This option would relocate minors, staff and all programming to Camp Holton. Additionally, it would require Fire to relocate its current programming including relocating CDCR inmates, would incur an estimated one-time cost of \$91,000 for the purchase and installation of kitchen equipment that was permanently relocated to other camps, would require additional renovations that would need to begin two months prior to the demolition of Camp Kilpatrick, and would require 7.0 additional staff for DMH. This is the only option that would maintain the current sports program at Camp Kilpatrick during the construction phase of the Project; all other options will result in a temporary suspension of the sports program.

Option 3: Temporarily Close Camp Kilpatrick

Total Estimated Annual Cost and Staffing Impact During Construction Phase: One (1.0) less DMH staff at a savings of \$154,000, with no impact to Probation or DHS.

This option temporarily closes Camp Kilpatrick and redistributes camp staff and minors throughout the Probation camp system. This option was not selected as it would result in higher populations at the remaining camps, increased youth on youth violence at camps receiving redistributed youth, and eliminates any current excess capacity in the camp system.

Option 4: Challenger Memorial Youth Center.

Total Estimated Annual Cost and Staffing Impact During Construction Phase: \$722,000 cost increase, including six (6.0) additional staff (Probation: no impact; DMH: \$707,000 and six (6.0) staff; DHS \$15,000).

This option relocates Camp Kilpatrick operations to the Challenger Memorial Youth Center (CMYC) facility. This option was not selected as it would utilize the only remaining temporarily closed camp at CMYC and eliminates the "back up camp" should any other camp be evacuated

due to fires or other emergencies. It would also be disruptive to CMYC's new small group/living programming, and would result in additional transportation costs for medical, courts, etc., and would increase distance for families to travel for visiting youth. This option would also create recruitment/staffing issues for DMH and LACOE, and a high rate of substitute teachers thereby jeopardizing the American Civil Liberties Union (ACLU) and Department of Justice (DOJ) settlement agreements.

Conclusion

Based upon a review of this analysis, the most feasible relocation plan would be to relocate Camp Kilpatrick to Camp Holton, while maintaining the Fire Program at Camp Holton utilizing Probation wards.

The selected option (Option 1 above) will maintain Fire crews and equipment and utilize the camp as a fire camp using probation wards that are eighteen (18) years old, with a High School Diploma or General Education Degree to be trained to participate in fire suppression services. This option maintains the fire suppression capacity and also addresses our short term needs to relocate during the construction period of Camp Kilpatrick.

Probation will continue to work with CEO and our partners, including DMH, DHS, LACOE, Fire, and the Sheriff's Department on the implementation of the relocation plan during the construction phase of the Project, and will provide additional status reports to your Board as planning continues for the relocation of Camp Kilpatrick operations.

Please contact me if you have any questions or need additional information, or your staff may contact Cal Remington, Assistant Chief, at (562) 940-2851.

JEP:FC:yb

c: Leroy D. Baca, Sheriff
William T Fujioka, Chief Executive Officer
Sachi A. Hamai, Executive Officer, Board of Supervisors
Brence Culp, Chief Deputy Chief Executive Officer
John Krattli, Acting County Counsel
Georgia Mattera, Public Safety, Chief Executive Officer
Mitchell Katz, Department of Health Services
Marvin Southard, Department of Mental Health
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